10148 ADOPTED 2015/16 MEDIUM TERM REVENUE AND EXPENDITURE FRAMEWORK (MTREF)

This report is submitted simultaneously to the Special Financial Services Portfolio Committee, the Executive Committee and Council with the concurrence of the Mayor, Councillor M G Mhlongo and the Speaker, Councillor M W Mthenjana.

* All annexures pertaining to this report will be circulated under separate cover.

PURPOSE

To submit to Council for approval, the Adopted 2015/16 Budget and Medium Term Revenue and Expenditure Framework (MTREF).

IDP STRATEGY AND OBJECTIVES

GOAL 5: SOUND FINANCIAL MANAGEMENT					
OBJECTIVES	STRATEGIES				
1. Compliance with financial legislation and policies	 Ensure GRAP compliance Ongoing review of SCM policies and procedures Ongoing internal and external capacity building in Supply Chain Management and Budgeting Models 				
2. Sustainable Financial Management	 Improve internal communication on budget matters Maintenance of fixed asset register Credit control and debt collection Compliant internal controls Compliant grant reporting Obtain targeted cash-backed statutory reserves Development and appropriate training and assistance to employees Identify and redress water and electricity tampering 				

BACKGROUND

The Municipal Finance Management Act (MFMA), 2003 (No 56 of 2003) issues clear guidelines on the contents of the Budget Framework Plan. The Budget Framework Plan for the City of uMhlathuze has been adapted to incorporate these guidelines.

Section 17 of the Act highlights the following issues relating to the contents of the annual budget.

- *"1)* The annual budget must be a schedule in the **<u>prescribed format</u>** which should include the following:
 - a) realistically anticipated revenue for the budget year from each revenue source;
 - b) appropriating expenditure for the budget year under the different votes of the municipality;
 - c) setting out indicative revenue per revenue source and projected expenditure by vote for the two financial years following the budget year;

- d) setting out-
 - (i) both estimated revenue and expenditure by vote for the current year; and
 - *(ii) actual revenue and expenditure by vote for the financial year preceding the current year; and*
- e) A statement containing any other information required by Section 215(3) of the Constitution or as may be prescribed.
- 2) The annual budget must generally be divided into a capital and an operating budget in accordance with international best practice, as may be prescribed;
- *3)* When an annual budget is tabled in terms of Section 16(2), it must be accompanied by the following documents:
 - a) Draft resolutions-
 - (i) Approving the budget of the municipality;
 - (ii) Imposing any municipal tax and setting any municipal tariffs as may be required for the budget year; and
 - (iii) Approving any other matter that may be prescribed;
 - b) measurable performance objectives for revenue from each source and for each vote in the budget, taking into account the municipality's integrated development plan;
 - *c)* a projection of cash flow for the budget year by revenue source, broken down per month;
 - d) any proposed amendments to the municipality's integrated development plan following the annual review of the integrated development plan in terms of Section 34 of the Municipal Systems Act;
 - e) any proposed amendments to the budget-related policies of the municipality;
 - f) particulars of the municipality's investments;
 - *g)* any prescribed budget information on municipal entities under the sole or shared control of the municipality;
 - *h)* particulars of all proposed new municipal entities which the municipality intends to establish or in which the municipality intends to participate;
 - *i)* particulars of any proposed service delivery agreements, including material amendments to existing service delivery agreements;
 - j) particulars of any proposed allocations or grants by the municipality to-
 - (i) other municipalities;
 - (ii) any municipal entities and other external mechanisms assisting the municipality in the exercise of its functions or powers;

- (iii) any other organs of state; and
- (iv) any organisations or bodies referred to in section 67(1);
- *k)* the proposed cost to the municipality for the budget year of the salary, allowances and benefits of -
 - (i) Each political office-bearer of the municipality;
 - (ii) councillors of the municipality; and
 - (iii) the municipal manager, the chief financial officer, each senior manager of the municipality and any other official of the municipality having a remuneration package greater than or equal to that of a senior manager;
- *I)* the proposed cost for the budget year to a municipal entity under the sole or shared control of the municipality of the salary, allowances and benefits of -
 - (i) each member of the entity's board of directors; and
 - (ii) the chief executive officer and each senior manager of the entity; and
- *m)* any other supporting documentation as may be prescribed."

National Treasury has issued Municipal Budget and Reporting Regulations in terms of Government Gazette Number 32141 dated 17 April 2009.

The objectives of the budget formats reforms in terms of these regulations are:

- To ensure that the municipal budget and financial reporting formats support the other financial management reforms introduced by the Municipal Finance Management Act (MFMA).
- To formalise the norms and standards governing municipal budget and financial reporting formats, so as to improve the credibility, sustainability, transparency, accuracy and reliability of budgets and in-year reports of municipalities.
- To improve Council's ability to deliver basic services to all by addressing issues of financial sustainability.
- To facilitate informed policy choices by Council and medium term planning of service delivery by aligning targets to achieve backlog elimination.

Specifically for the 2015/16 Budget, Circulars No 74 (DMS 1011312) Annexure L1 issued on 12 December 2014 and 75 (DMS 1028581) issued on 9 March 2015 Annexure L2 are included as part of this report. These circulars need to be read thoroughly by both the Council and the Administration.

DISCUSSION

In light of the endeavour by National Treasury endeavours to ensure that municipalities prepare a budget document that provides concise and understandable financial and non-financial information which will ensure that informed decisions are made to promote effective financial management and service delivery. By ensuring that the allocation of financial resources is aligned to service delivery targets it will be clear what services are being promised when budgets are approved. National Treasury decided to create a template called "Batho Pele City" as a guide for municipal officials responsible to produce their real municipal budget documents.

The aim of the Dummy Budget Guide is to provide more detailed guidance on the format and content of a municipal budget so as to ensure full compliance with both the letter and the spirit of Schedule A of the Municipal Budget and Reporting Regulations. The Dummy Budget is intended to be a template that municipal officials can use as a basis and guide for producing their own municipality's budget documents. <u>Therefore National Treasury fully intends that officials copy the format and be guided by the explanations, the tables, graphs and figures of the Dummy Budget</u>.

Council approved the 2015/16 Tabled Medium Term Revenue Expenditure Framework (MTREF) on 31 March 2015.

However, it is important to note that the only changes made to the Operating Tabled Medium Term Revenue Expenditure Framework (MTREF) were the inclusion of the Provincial Grants that were received after the finalisation of the Tabled Budget and therefore were excluded.

CONSOLIDATED OVERVIEW:

Table 1 Consolidated Overview of the 2015/2016 MTREF:

Description	Current Year 2014/15	2015/16 Medium Term Revenue & Expenditure Framewor			
R thousands	Adjusted Budget	Tabled 2015/16	Adopted 2015/16	Adopted 2016/17	Adopted 2017/18
Total Operating Revenue	2 288 540	2 519 526	2 524 301	2 699 952	2 913 728
Total Operating Expenditure	2 327 940	2 514 588	2 519 364	2 694 084	2 908 004
Surplus/ (Deficit) for the year	(39 399)	4 938	4 937	5 868	5 724
Total Capital Expenditure	498 307	315 878	448 778	290 572	300 384

As explained above an amount of **R8 522 000** was received from Provincial Government in terms of Provincial Budget Statements. The detail of these grants has been included in Table 5 (Operating Transfers and Grants) in Annexure B (**DMS 1052822**).

Subsequent to the adopting of the Tabled MTREF, the Departments were requested to submit 2014/15 Capital projects that would not be completed in the 2014/15 financial year and thus requiring to be rolled over to the 2015/16 Adopted MTREF.

The table below indicates the proposed capital funding.

Table 2	2 Pr	oposed	Capital	Funding:
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Vote Description	Current Year 2014/15	2015/16 Medium Term Revenue & Expenditure Framework				amework
R thousand	Adjusted Budget	Tabled 2015/16	Rolled over projects	Adopted 2015/16	Adopted 2016/17	Adopted 2017/18
Funded by:						
National Government	189 588	159 878	-	159 878	117 531	127 384
Provincial Government	34 702	-	18 000	18 000	-	-
Transfers recognised - capital	224 290	159 878	18 000	177 878	117 531	127 384
Public contributions & donations	8 523	_	1 115	1 115	-	-
Borrowing	142 572	100 000	59 702	159 702	100 000	100 000
Internally generated funds	122 922	56 000	54 082	110 082	73 000	73 000
Total Capital Funding	498 307	315 878	132 900	448 778	290 531	300 384

Unspent conditional grants that are subject to National Treasury retraction at year end have not been rolled over to the 2014/2015 financial year but will be incorporated into the 2015/2016 Adjustments Budget once approval from National Treasury has been received.

Table 3 2015/16 Medium-term capital budget per Vote:

Vote Description	2015/16 Medium Term Revenue & Expenditure Framework					
R thousand	Tabled 2015/16	Rolled over projects	Adopted 2015/16	Adopted 2016/17	Adopted 2017/18	
Capital Expenditure - Standard						
Governance and administration	20 428	24 178	44 606	34 398	34 398	
Executive and council	94	(1)	93	_	_	
Budget and treasury office	794	(779)	15	_	_	
Corporate services	19 540	24 958	44 498	34 398	34 398	
Community and public safety	58 528	67 449	125 977	56 300	56 300	
Community and social services	16 470	24 056	40 526	29 158	29 158	
Sport and recreation	27 502	13 737	41 239	21 654	21 654	
Public safety	14 364	6 981	21 345	5 488	5 488	
Housing	-	18 000	18 000	_	_	
Health	192	4 675	4 867	_	_	
Economic and environmental services	31 064	11 919	42 983	38 330	38 289	
Planning and development	296	(296)	_	_	_	
Road transport	30 694	12 289	42 983	38 330	38 289	
Environmental protection	74	(74)	_	_	_	
Trading services	205 858	29 055	234 914	161 544	171 397	
Electricity	29 748	(4 917)	24 831	9 500	6 000	
Water	111 314	17 184	128 499	70 265	80 910	
Waste water management	49 730	30 076	79 807	81 779	84 488	
Waste management	15 066	(13 288)	1 778	_	-	
Other	-	300	300	-	-	
Total Capital Expenditure - Standard	315 878	132 900	448 778	290 572	300 384	

Vote Description	2015/16 Medium Term Revenue & Expenditure Framework		
R thousand	Tabled 2015/16	Rolled over/ additional projects	Adopted 2015/16
DMM: City Development			
Construction of Taxi Ranks	7 000	_	7 000
eSikhaleni Refurbishment Hostels	_	18 000	18 000
Construction of SMME retail Parks	4 800	<u> </u>	4 800
May oral Residence	3 000	_	3 000
Aquadene Bulk Services (Water &	40.000		40,000
Sanitation)	42 000	_	42 000
IT Equipment - City Development	_	28	28
Total	56 800	18 028	74 828
DMM: Community Services (Health & Pu	ıblic Safety)		
eSikhaleni Fire Station	—	11 014	11 014
Richards Bay Fire station - structural		392	392
upgrades	—	392	392
Machinery & Equipment - Fire		196	100
Services	—	186	186
Office Furniture - Fire Services	_	9	9
Machinery & Equipment - Air	_	1 428	1 428
Park Home Richards Bay TB Clinic	_	455	455
Machinery & Equipment - Clinics	_	604	604
Occupational Health Clinic	_	2 334	2 334
Land & Buildings - Upgrade security			10
alarms	—	46	46
Security Bicy cle Project	2 000		2 000
Office Furniture - Licensing offices		30	30
Land & Buildings - Extension of			
Truck Washer Area (Empangeni &	—	100	100
Land & Buildings - Waste			
Management	—	181	181
-			
Airconditioners - Traffic Empangeni	—	11	11
Land & Buildings - Transfer stations	_	1 670	1 670
Machinery & Equipment - Waste			~~
Management (Skips)	—	80	80
Office Furniture - Waste Management	_	29	29
Vehicles - Traffic	_	367	367
Vehicles - Refuse trucks	_	3 448	3 448
Vehicles - Double Cab 4x4	_	759	759
IT Equipment - Community Services		53	53
Total	2 000	23 193	25 193

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Richards Cemetery Extension-2 000eSikhaleni Cemetery Dev elopment-17Aquadene Library-2 920Office Furniture - Libraries-125eSikhaleni Library - Extension-929Land & Buildings - Upgrades &3 0004 710Refurbishments to Halls-59Land & Buildings - Airconditioners-59Replacements-523Land & Buildings - Parks-523Land & Buildings - Parks Depots-326Land & Buildings - Parks Depots-15equipment-15eQuipment-5000Land & Buildings - Upgrades at-5053sports fields-5053Floodlights - various sportsfields-697Land & Buildings - Beach-40dev elopment (Restaurant)-40Beach Erosion-6Land & Buildings - Swimming pools-600upgrades/renov ations-600upgrades/renov ations-40Office Furniture - Swimming pools-5Land & Buildings - Swimming pools-5Double Cabs x 2 (Sports)-773Machinery & Equipment - Parks-773	pted 5/16
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Double Cabs x 2 (Sports) – 773 Machinery & Equipment - Parks	5
Machinery & Equipment - Parks	5
iviachinery & Equipment - Parks	773
Maintenance	653
Maintenance	
IT Equipment - Recreation & – 2	2
Environmental Services 9000 31 779	10 770
	40 779 65 971

Vote Description	2015/16 Medium Term Revenue & Expenditure Framework			
R thousand	Tabled 2015/16	Rolled over/ additional projects	Adopted 2015/16	
DMM: Corporate Services (Administration	<u>on)</u>			
Land & Buildings - Alterations to Central Registry	_	17	17	
Land & Buildings - Renovations Civic Centre	_	2 389	2 389	
Land & Buildings - Depots Renovations Satellite Offices	_ 3 000	150 —	150 3 000	
Machinery & Equipment - Fencing- Airport	—	93 300	93 300	
Land & Buildings - ICT Research	_	70	500 70	
IT Equipment	2 000	128	2 128	
Total	5 000	3 147	8 147	
DMM: Corporate Services (Human Reso	urces)			
Machinery & Equipment - HR	—	18	18	
Total		18	18	
Total: Corporate Services	5 000	3 165	8 165	
Chief Financial Officer		10.4	10.1	
Land & Buildings - Satellite Offices	—	194 260	194 260	
Land & Buildings - Renovations Work Stations - Revenue	—	∠ou 15	∠60 15	
Financial ERP system	_ 2 000	15	2 000	
IT Equipment	2 000	 192	2 000 192	
Total	2 000	661	2 661	
 DMM: Infrastructure & Technical Service				
High mast Lighting installation -		<u></u>		
(Traditional Areas)	3 000	—	3 000	
Street lighting	_	4 745	4 745	
Standby quarters	_	1 500	1 500	
Process Control systems incl telemetr	_	1 612	1 612	
Office Furniture - Electrical services	—	5	5	
Parking - Electricity Supply	—	10	10	
Electrification - A1275 Ngw elezane	_	2 280	2 280	
Electrification - Cygnus MV Switchgea	_	268	268	
Electrification - eSikhaleni - Replace XLPE Medium voltage cable	_	8 903	8 903	
Energy losses project	—	2 111	2 111	
Network Master Plan	—	1 500	1 500	
Electrification eSikhaleni J2710 Electrification of Mandlazini Area	_ 4 300	719	719 4 300	
Electrification of Mzingazi Area	3 100	_	3 100	
Electrification of Ngw elezane	1 600	_	1 600	
Machinery & Equipment - Electrical	_	40	40	
IT Equipment - Electrical services		117	117	
Total	12 000	23 810	35 810	

Vote Description	2015/16 Medium Term Revenue & Expenditure Framework			
R thousand	Tabled 2015/16	Rolled over/ additional projects	Adopted 2015/16	
i DMM: Infrastructure & Technical Service	s (Engineerin	g Services)		
Rural Sanitation	29 248	_	29 248	
Rural Water	29 248	—	29 248	
Rural Households infrastructure	4 500	—	4 500	
Madlanzini Road (Tarring)	15 000	—	15 000	
Sports Facilities	15 000	—	15 000	
Land & Buildings - Structural Inspection Municipal Buildings	2 300	4	2 304	
Land & Buildings - Ablution facilities at Naval Island	1 500	686	2 18	
Land & Buildings - Airconditioners	_	980	98	
Land & Buildings - Civic Centre	_	435	43	
Roofing Machinery & Equipment - Engineering support	_	111	11	
Machinery & Equipment - Mechanical	_	35	3	
Workshop	21.006	E09	24 52	
Replacement Vehicles & Plant Total	31 026 127 822	508 2 759	31 534 130 58	
)MM: Infrastructure & Technical Service				
Land & Buildings - Road marking	s (mansport,		Silliwater S	
storeroom	_	144	14	
Structural upgrades depots	-	89	8	
Office Furniture - Roads section	-	44	4	
eSikhaleni Mall Parking	-	2 231	2 23	
Civic Services - J2 & H2	_	1 090	1 09	
Upgrade of intersections & signalisatio	_	746	74	
Street Rehabilitation - Tanner Road	_	428	42	
eSikhaleni Mall Road Safety	_	1 748	1 74	
Walkways, Traffic calming, pedestrian bridges and bus shelters	3 000	577	3 57	
eSikhaleni Intersection	18 000	—	18 00	
Plant & Equipment - replacements	_	305	30	
Vehicles - Replacements (Tipper Truc	_	747	74	
Total	21 000	8 148	29 14	

Vote Description	2015/16 Medium Term Revenue & Expenditure Framework			
R thousand	Tabled 2015/16	Rolled over/ additional projects	Adopted 2015/16	
DMM: Infrastructure & Technical Service	s (Water and	Sanitation Se	ervices)	
Building alterations Scientific Services	_	262	262	
Electricity connection W & S Offices		50	50	
(A1227 Ngw elezane)	—	50	50	
Rural Sanitation - Counter funding	-	188	188	
Office Furniture - Water services	-	51	51	
Replacement Sew er A Ngw elezane Upgrades Sew er reticulation	—	324 3 906	324 3 906	
Veldenv lei Pumpstation	 22 374	5 900	22 374	
Machinery & Equipment - Standby	_	10	10	
New water meters (Rural)	_	463	463	
Rural Water - Counter funding	_	133	133	
Bulk Master Plan	_	816	816	
Leak Detector	_	1 400	1 400	
20ml Reservoir Hilltop	_	9 809	9 809	
Water Improvements	_	3 169	3 169	
Machinery & Equipment - Jojo tanks	_	11	11	
Pipe Replacement - MWIG	43 882	_	43 882	
Reduction of non-revenue	7 000	_	7 000	
eSikhaleni Waste Water Treatment plant	7 000	-	7 000	
Land & Buildings - Pumpstations		449	449	
Machinery & Equipment - Water				
services	—	41	41	
IT Equipment - Water Section	_	278	278	
Total	80 256	21 358	101 614	
Total: Infrastructure & Technical Service				
Total Capital Budget	315 878	132 899	448 778	

The following annexures are included under separate cover and form part of this report:

- **Annexure A (DMS 1058249)** Budget report that has been prepared using the "Batho Pele City" template;
- Annexure B1 B54 (DMS 1052822) Municipal Annual Budget and MTREF Supporting Tables;

- Annexure C (DMS 1059240) Tariffs of Charges;
- Annexure D1 (DMS 1059156) Rates Policy;
- Annexure D2 (DMS 1059179) Tariff Policy;
- Annexure E (DMS 1034543) 2015/16 Adopted Capital Budget;
- Annexure F (DMS 1034543) Component 1: Monthly projections of revenue to be collected for each source;
- **Annexure G (DMS 1034543)** Component 2: Monthly projections of expenditure (operating and capital) and revenue for each Vote;
- **Annexure H1 H6 (DMS 1034543)** Component 3: Draft annual projections of service delivery targets and performance indicators for each Vote;
- **Annexure I (DMS 1034543)** Component 4: Ward information for Capital expenditure;
- **Annexure J (DMS 1034543)** Component 4: Ward information for operating expenditure;
- **Annexure K (DMS 1034543)** Component 5: Detailed capital works plan broken down by ward over three years;
- Annexure L1 (DMS 1011315) MFMA Budget circular number 74 dated 12 December 2014;
- Annexure L2 (DMS 1028581) MFMA Budget circular number 75 dated 9 March 2015; and
- **Annexure M (DMS 1059356)** Minutes of Public Participation meetings.

The following pertinent issues were raised during the community consultation process. Minutes of the various meetings have been prepared and have been included as **Annexure M** (DMS 1059356).

- Maintenance of Mandlazini Road
- Pedestrian bridges
- Pensioner gym equipment
- Water losses community reporting issues delays in resolving issues
- Bursaries provision for children from uMhlathuze
- Delays in issuing Title Deeds
- Richards Bay SPCA Service Level Agreement
- Rural sports facilities
- Streetlights in high crime areas
- Improved communication with regards to water interruption, etc.
- High water tariff increases for high end users are a concern

- Sponsorship for agricultural projects
- Taxi ranks requisition
- Rebates for churches
- Multi-purpose centres to be fully utilised
- Electricity supply in Eskom supply areas
- Pensioner rebates
- Provision of halls and clinics.
- Provision of community sportfields

NATIONAL TREASURY BENCHMARK ENGAGEMENT

In terms of the requirements of the Municipal Finance Management Act and as part of its oversight role over Local Government finances, the National Treasury is responsible for reviewing and commenting on the tabled budgets of all non-delegated municipalities prior to their adoption by the respective Municipal Councils.

The tabled budgets of these municipalities are rigorously assessed in terms of quality and compliance with the prescriptions of the MFMA and the Municipal Budget and Reporting Regulations.

From a quality perspective, the budget is assessed in accordance with three criteria, namely:

- **Credibility:** to determine if the budget is funded in terms of Section 18 of the MFMA and whether the municipality adopted a budget process with evidence of sufficient political oversight and public participation. Political oversight and guidance is crucial for the budget process as the approval of the budget is the responsibility of Council and not that of the Budget and Treasury Office. The budget brings effect to Council priorities and hence these priorities should be financially sustainable and Council must ensure that its priorities are affordable from a budgeting perspective. In assessing the credibility of the budget, the revenue planning framework and associated assumptions are interrogated to determine if they are realistic and indicative of multi-year budgeting.
- **Relevance:** to test if the budget is aligned to the reviewed Integrated Development Plan (IDP) of the municipality and the extent to which national and provincial priorities, including MFMA Circulars 74 and 75, were considered.
- **Sustainability:** to determine whether the budget gives effect to the long-term financial and operational sustainability of the municipality. This is crucial as the budget is analysed over the MTREF.

The 2015/16 Budget Engagement and Municipal Benchmark exercise was held at the National Treasury's Budget Council Room in Pretoria on 20 May 2015.

The following are the **draft** key observations and conclusions extracted from National Treasury's presentation:

- 1. The budget was found to be financially sustainable in the long term, showing surpluses over the medium term;
- 2. The municipality compiled the budget based on the guidelines and Circular 75;

- 3. The Municipality did not apply periodic budgetting, the figures in table SA25 and SA26 have been divided by 12;
- 4. A notable decrease in the capital budget by 58 % from the 2014/2015 financial year to 2015/16 financial year;
- 5. Very detailed narratives provided in the budget document;
- 6. Alignment of table SA4, SA5 and SA6 with the IDP priorities; and
- 7. Municipality submitted budget related policies with the budget.

Draft Conclusions:

- *Credibility:*
 - Budget assumptions are realistic
 - Evidence of political oversight and public participation in budget process
 - Budget is multi-year
 - Budget funded as per Section 18 of MFMA
- Relevance:
 - Budget is aligned to IDP
- Sustainability:
 - Cash flow sustainable over MTREF
 - Adequate cash coverage
 - The budget is sustainable over the MTREF

Apart from the key observation 3 mentioned above, which will be corrected for the Adopted Budget Tables, the Municipality was complimented on its performance.

ENVIRONMENTAL IMPLICATIONS

No environmental implications.

FINANCIAL IMPLICATIONS

This is dealt with in detail throughout the detail Budget Report.

LEGAL IMPLICATIONS

This is dealt throughout the report with references to various Acts and Regulations.

COMMENTS OF THE CHIEF FINANCIAL OFFICER

The Chief Financial Officer has been provided under the Executive Summary contained in **Annexure A** (**DMS 1058249**).

The Chief Financial Officer needs to comment on the progress of the SCOA (Standard Chart of Accounts) project as Council is a pilot site and will be implementing a new financial system that is SCOA compliant from 1 July 2015. This implementation will require that the Tables prepared in terms of Budget and Reporting Regulations and adopted by Council as **Annexure B** (**DMS 1052822**) will need to be amended. The Chief Financial Officer is therefore proposing an additional recommendation in where an Adjusted Budget will be taken to Council before the end of the first quarter (30 September 2015) in which the Budget Reporting and Tables are amended and replaced by SCOA aligned tables.

Furthermore, a further recommendation has been included to request Council to provisionally approve a further R100 million loan that will be utilised for a capital project that will be a dedicated supply of Electricity to Richards Bay Coal Terminal for the replacement of the oil filled cables.

AMENDED PAGES 25 AND 27 OF VOLUME 7 OF EXCO AGENDA

DISCUSSION BY THE SPECIAL FINANCIAL SERVICES PORTFOLIO COMMITTEE ON 25 MAY 2015

The Ward Committee members were commended for their good work as well as the support that they provide to Ward Councillors. It was pointed out that the stipend that they receive is somewhat low. It was also suggested that as their term of office is 5 years, it would be advisable to register with the Unemployment Insurance Fund in order to receive some financial assistance after their Term of Office. The Chairperson in response, indicated that it would not be feasible to register for UIF as they are not employed. He concurred with the view to revisit the amount of the current stipend. Nevertheless, it was indicated that as the budget had already been captured, the matter could only be accommodated for review in the Adjustment Budget in September 2015.

The Chief Financial Officer in his Budget Presentation stated that a report will be submitted to the Finance Portfolio as well as to the Executive Committee and Council regarding changes that will be emanating from the implementation of the Standard Chart of Accounts. Of significance also was the fact that Government Gazette in terms of the Standard Chart of Account Regulation encourages uniformity in all the Municipalities when dealing with line items.

It bears noting that the Resolution regarding the borrowing of R100 million is sufficient to be carried out at this point. Tabled Budget is R315 878 million and when all inclusive (R100 million loan, Internal Generated Funds, Transfers Recognised Budget and Public Donations and Contribution), the Capital Budget is R488 778 million.

It was agreed that an additional R100 million loan will be utilised for a capital projects that will ensure supply of electricity to Richards Bay Coal Terminal for the replacement of the oil filled cables, the affected customers must be liable for the repayment of the loan not ratepayers. Resolution 23 was therefore added as reflected below.

RECOMMENDED THAT:

- the Adopted Multi-year Medium Term Revenue and Expenditure Framework (MTREF) of the municipality for the Financial Year 2015/16 and indicative for the projected outer years 2016/17 and 2017/18 be approved as set out in the Budget Report (DMS 1058249) and in the Budget tables A1 - A10 (Annexure B1 - B13) (DMS 1052822);
- 2. the 2012 2017 Integrated Development Plan (IDP) (Final) **(DMS 820202)** be incorporated into the Tabled 2015/16 Multi-year Medium Term Revenue and Expenditure Framework (MTREF);
- 3. the Adopted 2015/16 Medium Term Revenue and Expenditure Framework aligned with the IDP's Developmental Objectives and Goals for the City of uMhlathuze be approved as follows:

Description	Current Year 2014/15	2015/16 Medium Term Revenue & Expenditure Framewor			
R thousands	Adjusted Budget	Tabled 2015/16	Adopted 2015/16	Adopted 2016/17	Adopted 2017/18
Total Operating Revenue	2 288 540	2 519 526	2 524 301	2 699 952	2 913 728
Total Operating Expenditure	2 327 940	2 514 588	2 519 364	2 694 084	2 908 004
Surplus/ (Deficit) for the year	(39 399)	4 938	4 937	5 868	5 724
Total Capital Expenditure	498 307	315 878	448 778	290 572	300 384

4. in terms of Section 2(3) of the Local Government: Municipal Property Rates Act the following property rates for the 2015/16 financial year be approved:

Category	Proposed tariff (from 1 July 2015)	Ratio to Residential Tariff
	С	
Residential Properties	0,0078	1:1
Business / Commercial	0,0164	1:2,1
Industrial	0,0171	1:2,2
Agricultural Properties	0,0019	1:0,25
Public Service Purposes (State Owned)	0,0090	1:1,1
Public Service Infrastructure	0,0019	1:0,25
Public Benefit Organisation properties	0,0019	1:0,25
Mining Properties	0,0179	1:2,3
Vacant Land	0,0117	1:1,5

- 5. on application by the relevant rate payers the following rebates be applied subject to the provisions contained in the Rates Policy:
 - Agricultural Properties 5%
 Non Profit Organisations 20%
- 6. The following in terms of the 2015/16 Property Rates Policy be approved:
- 6.1 Vacant Land to become a Category New tariff ratio 1:1.5;
- 6.2 Business and Industrial properties are now split;
- 6.3 New tariff ratio is applied to Industrial properties 1:2.2;
- 6.4 Mining is also a new Category with a tariff ratio of 1:2.3;
- 6.5 New category for Multiple Use Properties where properties are rated and charged according to the use of portions of the property together with the appropriate tariffs;
- 6.6 The implementation of charging property rates on commercial accommodation;
- 7. the Rates Policy as contained in **Annexure D1 (DMS 1059156)** be approved;
- 8. in addition to the statutory R15 000 reduction in the valuation on residential properties a further reduction of R95 000 of the valuation on all developed residential properties valued at R400 000 and below be made;
- 9. in addition to the reductions in recommendation (8) above and subject to the criteria set out in the Property Rates Policy an additional R150 000 reduction in the value of the primary residential property belonging to a pensioner or a social grantee be made;

- 10. in accordance with the implementation of the universal approach of the indigent policy improved residential property valued at R110 000 or less will be exempted from refuse and sewer charges. The following sliding scale will be applied for charges on improved residential properties higher than R110 000 on the following basis:
- 10.1 Properties valued between R110 001 and R170 000 will receive a rebate of 25% in respect of the sewer and refuse charges.
- 10.2 Properties valued at R170 001 and higher will pay the normal tariff.
- 11. the amendment of the Tariff of Charges as per Annexure C (DMS 1059240) be approved;
- 12. the Tariff policy as per **Annexure D2 (DMS 1059179)**;
- 13. the prepaid electricity tariffs for excess purchases over the individual consumer's average monthly electricity prepaid purchases for the 2015/16 financial year be increased by <u>15</u>%;
- 14. any work function or tariff not accommodated in the Tariff of Charges be dealt with as cost plus 20%;
- 15. the property rates and tariff adjustments as set out above be dealt in terms of Section 14 of the Local Government: Property Rates Act and Section 24 of the Municipal Finance Management Act 2003;
- 16. the contribution of 10,5% from Electricity Trading Service to Rates and General Service be calculated on total electricity operating expenditure and will be appropriated at the end of the financial year. It be noted that electricity tariffs on average include a Local Government Levy of 10,5%, revenue of which is used to finance the Rates and General services (all municipal services other than trading services);
- 17. the profit on sale of all erven be allocated 100% to the Rates and General Capital Replacement Reserve account as applicable from 1 July 2013;
- 18. in terms of various policies the following increases in allowances are submitted to Council for approval:

	Approved 2014/15 Tariffs	Proposed Tariffs - 2015/16
	R	R
Standby - Travel allowance	85	91
Standby - Subsistence allowance	55	59
Subsistence allowances		
Daily allowance	120	128
Overnight allowance	160	171
Own accommodation	220	235
Accommodation		
All employees	1 000	1 070
All councillors and Section 56 employees	1 675	1 792
Municipal Manager, Mayor / Deputy Mayor, Speaker and Municipal Chief Whip	2 795	2 991
Ward Committee Members	1 070	1 145

- 19. in terms of various unspent conditional grants received from the National Fiscus Council hereby requests that the Municipal Manager via letters to the respective transferring officers apply for a roll-over of funds received in 2014/15 financial year to the next financial year, namely the 2015/16 financial year;
- 20. Council approve the external funded portion of the capital budget through the borrowing of R 100 million, only upon the point where there is reasonable spending of most of the 2014/15 roll-overs and the cash flow indicators indicate accordingly, should the Chief Financial Officer proceed with the 2015/16 capital loan application;
- 21. before the end of the first quarter (namely 30 September 2015), the Chief Financial Officer will bring a report to Council in which the Budget Reporting and Tables as adopted in **Annexure B (DMS 1052822)** are amended and replaced by SCOA (Standard Chart of Accounts) aligned tables;
- 22. Council is requested to provisionally approve a further R100 million loan that will be utilised for a capital project that will ensure a dedicated supply of Electricity to Richards Bay Coal Terminal for the replacement of the oil filled cables; and
- 23. the Municipal Manager be empowered to negotiate that the R100 million loan be repaid by the affected customers, not the residents of the City.